

Avalon Combustion Turbine Project Early Execution Update

July 17, 2026

A report to the Board of Commissioners of Public Utilities



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1.0 Progress to Date

As part of ongoing early execution activities for the Avalon Combustion Turbine (“CT”), the following update outlines the status of key project activities.¹

1.1 Engage Combustion Turbine Suppliers

Newfoundland and Labrador Hydro (“Hydro”) and General Electric (“GE”) continue to perform obligations in compliance with the agreement executed on December 15, 2025.

1.2 Engage Transformer Suppliers

Hydro and Hitachi Energy Canada Inc. continue to perform obligations in compliance with the agreement executed on March 26, 2026.

1.3 Engage EPCM Consultant

The project team has been reviewing the bid proposals since the revised Request for Proposal (“RFP”) closed on March 4, 2026. To date, the five bids received have been reviewed and scored by the commercial and technical teams. Review of the proposals and preparation for negotiations with the successful proponent has taken longer than anticipated due to the complex nature of the bid submissions for this multi-year contract. Pending final clarifications and due diligence with the successful proponent, the contract is anticipated to be ready for award in August 2026.

Analysis of Hydro’s current schedule, prepared based on Hatch Ltd.’s original front-end engineering design schedule in 2024, indicates that sufficient flexibility remains to accommodate an August 2026 award, as early execution engineering progress to date has offset potential schedule impacts.² Therefore, there is no change to the overall project Commercial Operation Date (“COD”).

1.4 Transmission Line Relocations with Newfoundland Power Inc.

Work on Transmission Line 38L was completed, and the rerouted line returned to service. Work on Transmission Line 39L was deferred due to weather forecasts. Hydro and Newfoundland Power Inc. (“Newfoundland Power”) planned to complete the work during an outage window beginning

¹ This report is with respect to the expenditures approved in both the Early Execution Application and the Additional Early Execution Application.

² To mitigate the schedule risk of the delay in the Engineering, Procurement and Construction Management (“EPCM”) contract award, Hydro has been able to progress engineering in the absence of an EPCM consultant through internal resources and consultants engaged through existing agreements.

April 20, 2026; however, the outage was cancelled due to a freezing rain event that began on the same day. The new outage is scheduled to begin on August 24, 2026.

The construction power feed installation will follow the completion of Transmission Line 39L relocation.

1.5 230 kV Circuit Breakers

An RFP for the supply of breakers for both the Avalon CT project and the Bay d’Espoir Unit 8 project was developed and issued on April 10, 2026. The RFP closed on June 9, 2026, and is currently under review. Contract award is expected in early September 2026.

1.6 Project Risks and Mitigations

A summary of key risks identified during the planning and execution of the project, as well as associated mitigations and status, are provided in Table 1.

Table 1: Key Risks^{3,4}

Risk Title/Description	Mitigations	Status
Supply chain pressures may increase the cost of goods and increase delivery times.	- Prepare separate RFPs for turbines and transformers such that requirements for sparge, long-term service agreements, etc. are established right from the beginning with the original equipment manufacturers. - Given the state of the supply within the market, it is essential that the right prioritization in terms of the overall schedule is established for critical path long lead items. - Management Reserve is included in the overall project budget to address strategic risks.	Open – Circuit breakers RFP was issued on April 10, 2026, and closed on June 9, 2026. Market volatility continues to pose risks, including, most recently, the impacts of the conflict involving Iran, the United States, Israel, and other countries. Hydro continues to monitor market conditions and adapt commercial strategies to mitigate Supply Chain risks.
Regulatory (Board ⁵) approval process extends beyond the assumed timeline.	Produce a robust Board application and work closely with the Board during the application process.	Open – 2025 Build Application ⁶ has been submitted to the Board.

³ This table considers the whole scope of the Avalon CT project, not only early execution activities. It is intended to highlight only key risks that may impact project success. Hydro uses a more comprehensive project risk register to facilitate risk management. Hydro regularly updates the risk register, and should a risk escalate in ranking or a new high risk be identified, it will be added to this table in future updates.

⁴ Risks which have been shown as closed in a previous report have been removed.

⁵ Board of Commissioners of Public Utilities (“Board”).

⁶ “2025 Build Application – Bay d’Espoir Unit 8 and Avalon Combustion Turbine,” Newfoundland and Labrador Hydro, March 21, 2025.

Risk Title/Description	Mitigations	Status
If the regulatory approval process extends beyond the assumed timeline, the project schedule will be delayed, and the ability to make contract commitments to support the project schedule will be impacted. This will have both a schedule and cost impact due to cost escalation and loss of project momentum.	• Receive timely Board approval of Early Execution Applications. • Receive timely Board approval of Additional Early Execution Application.	Approval of Hydro's initial Early Execution Application was received in April 2025, which included the scope and schedule to the end of December 2025. The Additional Early Execution Application approval for the Avalon CT was received on March 13, 2026, as part of Board Order No. P.U. 7(2026), which provided further approval for expenditures based on forecast scope and schedule to the middle of 2026. The regulatory process is continuing into 2026. To ensure continued contract payments are met, a Phase II Additional Early Execution Application⁷ was submitted to the Board for expenditures to the end of 2026. A regulatory process has been set, as funding approval is required before July 31, 2026 to ensure the next GE milestone payment, scheduled for August 15, 2026, is met. The proceeding is scheduled to close on July 22, 2026 with Hydro's reply to party comments.
If internal decision-making processes are not efficient, it can lead to project execution delays and schedule and cost impacts. For example, time-sensitive decisions such as awarding of contracts (e.g., equipment and construction) and proceeding with early execution. The cost impact of a one-year delay is estimated at \$30 million to \$50 million.	• Established Project Governance structure, project steering committee, and project leadership team with clear limits of authority. • Established processes and systems to facilitate effective decision-making, including a review of existing authority levels. • Developing contingency plans for key personnel so decisions can be made when there are competing priorities or absences. • Corporate Interface Manager in place to manage all interfaces between Major Projects and Corporate groups.	Open – Governance structure established. Authority levels are suited to the current project phase. An interface manager was established for internal interface resolution. Continue to monitor for efficient decision-making as early execution progresses.

⁷ "Phase II Additional Early Execution Capital Work – Avalon Combustion Turbine," Newfoundland and Labrador Hydro, June 19, 2026.

2.0 Project Schedule

As discussed earlier in this report, some schedule delays have occurred due to the RFP evaluation process and vendor negotiations. These delays are normal and expected in any robust procurement process. The Avalon CT early execution scope is continually assessed to ensure schedule targets are managed appropriately. The CT and transformer contracts have been successfully executed. The EPCM contract award has been delayed to the end of August 2026 as noted in Section 1.3. Due to Hydro's mitigating actions, the revised schedule for the award for the EPCM and transformer contracts did not have any impact on the overall COD, and the COD of March 2030 remains unchanged since the last update.

On May 13, 2026, the Board issued a review schedule for the Avalon CT project within the 2025 Build Application, consisting of requests for information and party submissions. The filing date of Hydro's final submission is scheduled for July 22, 2026. The ongoing regulatory process may have a material impact on the overall project budget and schedule, depending on the timelines of an anticipated Order.

An Additional Early Execution Application for the capital expenditures necessary to continue the project activities into 2026 was submitted to the Board and approved in Board Order No. P.U. 7(2026). A third application, Phase II Additional Early Execution Application, was submitted to the Board on June 19, 2026 for expenditures to the end of 2026 to mitigate against schedule delays and cost increases during the completion of the review process for the Avalon CT project. A schedule for the Phase II Additional Early Execution Application regulatory process has been set.

A summary of the current Avalon CT Early Execution Project Schedule is provided in Appendix A.

3.0 Project Budget

The Board has approved a total early execution budget of \$60,004,000 (early execution budget of \$30,710,000 plus an additional early execution budget of \$29,294,000). Hydro is progressing with the work included within the approved budgets. The expenditure forecast in Appendix B is based on the scope as included in the total early execution budget. The profile has been extended to mid-September 2026 due to the forecasted award of the circuit breaker package in September 2026 (versus June 2026 in the approved budget) and the Hydro Project Management Team ("PMT") supporting contract award activities. This approved budget scope included the CT payments up to the end of July.

1 There are inadequate funds remaining within the total early execution budget to make the CT package
2 milestone payment in August 2026; approval of the Phase II Additional Early Execution Application is
3 required by July 31, 2026, or as soon as possible thereafter to facilitate this payment. Although the
4 forecast portrays an extension to September based on approved scope, the project will have insufficient
5 funds to continue.

6 The expenditure forecast in Appendix B is trending below the approved budget. This is composed of a
7 control budget contingency balance less proposed contingency drawdown. In the cost summary shown in
8 Appendix B, as of the issuance of the May 2026 cost report, none of the proposed contingency drawdowns
9 have been approved, and thus do not appear in the Approved Changes column. The proposed contingency
10 drawdown trends include the addition of the CT package July 2026 progress milestone, CT package foreign
11 exchange impact, and an increase in early execution interest during construction forecast. These proposed
12 contingency drawdowns are partially offset with potential savings captured in contingency, including PMT
13 forecast less than budget and the transformer package milestone payments less than budget.

14 Since the issuance of the May cost report, an application for phase II additional early execution capital
15 work for the Avalon CT was submitted on June 19, 2026. It includes forecasted expenditure to the end of
16 2026, which is not shown in Appendix B. Based on the recent schedule provided by the Board, the
17 regulatory proceeding for the Avalon CT is expected to close on July 22, 2026.⁸

18 **4.0 Project Expenditures**

19 Continuation of early execution activities necessary to maintain project cost and schedule, including the
20 activities and expenditures proposed in Hydro's Additional Early Execution Application are ongoing.

21 As initially noted in Section 3.0, there are inadequate funds in the current budget of \$60 million to pay
22 the CT package milestone payment in August 2026.⁹ On May 13, 2026, the Board issued a review
23 schedule for the Avalon CT, with a process for requests for information to end on July 3, 2026 and
24 Hydro's reply to party comments on the proposed project due on July 22, 2026. Based on the review

⁸ "Newfoundland and Labrador Hydro - Application for Capital Expenditures for the Purchase and Installation of Bay d'Espoir Unit 8 and Avalon Combustion Turbine - To Parties - Avalon Combustion Turbine - Review Schedule," Board of Commissioners of Public Utilities, May 13, 2026.

⁹ This includes the early execution and additional early execution approved expenditures, anticipated to be incurred up to mid-September.

1 schedule above, Hydro anticipates that approval for the Avalon CT project will not be received prior to
2 the completion of the currently approved expenditures and budget.

3 Appendix B provides further detailed cost information, including an overview of costs incurred to
4 May 31, 2026.¹⁰

5 **5.0 Conclusion**

6 Overall, the project continues to progress in line with early execution objectives. Hydro has
7 implemented enhanced support for vendor negotiations and prioritized early procurement of long-lead
8 equipment to drive successful completion of contract awards. Hydro has successfully negotiated and
9 awarded the CT and transformer packages, thereby mitigating a significant project schedule risk. Initial
10 payments required to progress the turbine procurement and overall contract, as part of the agreement
11 with GE, have been paid. Delays in procurement of non-critical path items are actively managed and do
12 not have an impact on the project COD of March 2030, which is primarily dictated by the CT package
13 delivery.

14 As noted in Section 3.0, there are inadequate funds remaining within the total early execution budget to
15 make the CT package milestone payment in August 2026; approval of the Phase II Additional Early
16 Execution Application is required by July 31, 2026, or as soon as possible thereafter to facilitate this
17 payment. Although the forecast portrays an extension to September based on the approved scope, the
18 project will have insufficient funds to continue.

19 The regulatory process and anticipated Board approval extended into 2026, with the established
20 regulatory schedule requiring Hydro's reply to party comments to be filed by July 22, 2026. Hydro will
21 continue with approved early execution activities pending receipt of a Board Order with respect to the
22 project.¹¹

¹⁰ The information contained in the Detailed Cost Information, attached as Appendix B, is completed through Hydro's review of the contractor(s)' progress reports, and the time between the referenced date and the date of this report to the Board includes both the time taken by the contractor to prepare the report and the time Hydro requires to review and incorporate the data into the monthly summary.

¹¹ Approved through the Early Execution Application and the Additional Early Execution Application and, if approved, the Phase II Additional Early Execution Application. The original early execution and additional early execution funds supported continuation of work that was forecast to take place through December 2025 and to June 2026, respectively. These approved activities have been reforecast to continue through July 2026. The Phase II Additional Early Execution Application would enable the continuation of activities currently underway until the earlier of December 31, 2026, or full project approval.

- 1 Hydro is also taking all reasonable steps to manage and mitigate potential impacts associated with the
- 2 availability of commercially sensitive information and continues to actively manage risks to maintain
- 3 compliance with all regulatory requirements.

Appendix A

Early Execution Project Schedule Summary



Table 1: Avalon Combustion Turbine Project Schedule Summary

Milestone¹	Baseline	Actual/Forecast²	Variance	Impact on COD
PUB Submission	21-Mar-25	21-Mar-25	-	No
Environmental Assessment Registration Submission	03-Mar-25	28-Mar-25	-24	No
Early Execution Approval by PUB	-	25-Apr-25	-	No
Environmental Assessment Release	03-May-25	30-May-25	-27	No
Start of Site Early Execution	02-Jul-25	05-Oct-25	-94	No
Newfoundland Power Early Execution Complete (38L and 39L Relocated)	03-Dec-25	TBD ³	TBD	No
CT Package Award	18-Jul-25	15-Dec-25	-149	Yes ⁴
Additional Early Execution Application Approval by PUB	-	13-Mar-26 ⁵	-	No
Transformer Contract Award	13-Jun-25	20-Mar-26	-280	No
PUB Approval of Application for Phase II Additional Early Execution Work	-	31-Jul-26	-	Yes ⁶
PUB Approval	31-Dec-25	30-Sep-26 ⁷	-273	No
EPCM Contract Award	29-Aug-25	28-Aug-26 ⁸	-364	No
EPCM Project Kickoff	05-Sep-25	04-Sep-26	-364	No
Circuit Breaker Package Award	- ⁹	02-Sep-26	-	No

¹ Reflects 2026 project milestones included within Hydro's Additional Early Execution Application.

² It is important to note that the specific forecast dates provided above remain subject to adjustment dictated by overall project progression. The forecast dates listed for each milestone rely on a series of embedded activities that each must be completed by certain dates. The forecast dates above are based on the information known at this time with current inputs.

³ Weather forecasts impacted the planned outage schedule, deferring the completion of this work, which attributed variance in the expected completion time. The Transmission Line 38L outage has been completed, and the rerouted line returned to service. The work was planned to begin on April 20, 2026; however, the outage was cancelled due to a freezing rain event that began on the same day. A new outage is scheduled to begin on August 24, 2026.

⁴ The forecasted COD for Avalon CT has changed compared to the Project Control Schedule Baseline, which was included with the 2025 Build Application. This date will be subject to change until such a time that the EPCM consultant is selected. The CT Package Award date has been actualized (15-Dec-2025). There has been no change to the delivery dates, yet the CT package remains the critical path for this project. There remains a risk to the COD if milestone payments are not issued at the scheduled dates under this agreement. As of the submission date of this report, the COD forecast remains March 7, 2030. All other noted schedule variances relate to non-critical path activities. These activities currently have sufficient float and do not impact the overall COD forecast.

⁵ The application for additional early execution works expenditures was approved in Board Order No. P.U. 7(2026).

⁶ There are inadequate funds remaining to make the CT package milestone payment in August 2026; therefore, approval of the Phase II Additional Early Execution Application is required by July 31, 2026, or as soon as possible thereafter, to facilitate this payment.

⁷ Hydro utilizes an assumption for Board approval of the 2025 Build Application by September 30, 2026, for the purpose of ensuring continuous progression of the initial stages of the project. However, this is not to indicate that approval of the overall 2025 Build Application to that date would not have an impact on the cost and schedule of the overall projects. To mitigate against schedule delays and cost increases, a Phase II Additional Early Execution Application was submitted to the Board on June 19, 2026, for expenditures to the end of 2026, which would enable the continuation of activities currently underway through year-end or until 2025 Build Application approval.

⁸ Based on the latest information, the CT package and subsequent milestone payments remain on the critical path, and there is sufficient flexibility in the schedule to accommodate the current EPCM award date without impact to the overall COD.

⁹ As noted in Hydro's Additional Early Execution Application, due to long lead times for terminal station breakers, the RFP for this equipment would be issued in April 2026 to mitigate schedule risk. The RFP was formally issued on April 10, 2026. This milestone listing was not part of the original baseline schedule, and thus, no initial baseline date is associated with the circuit breaker package award.

Appendix B

Detailed Cost Information



Redacted

Redacted